









#### Benoit Square Rezoning to Mixed-Use

 The <u>Purpose of this Bylaw</u> is make the existing structures conforming to zoning and make investment and rehabilitation easier.

- <u>Current</u> Business <u>Zoning makes most</u> traditional Benoit Square <u>buildings non-conforming structures</u>.
- Non-conforming structures may not be repaired or altered if cost exceeds 50% of the structure's value, this poses an obstacle to renovation and reuse.
- Very high rates of nonconforming properties <u>do not allow or</u> <u>encourage</u> the same type of pedestrian friendly <u>development built</u> <u>in the past</u>;

### BENOIT SQUARE NEIGHBORHOOD PLANNINGAND ZONING STUDY - 2016

- Fairhaven received a community planning and economic development grant from SRPEDD.
- To assess neighborhood needs in the Benoit Square area and, in particular, to examine zoning constraints to revitalization and quality of life and to propose changes.
- The project analyzed existing conditions, solicited local input and made recommendations.

- Report prepared with participation and technical assistance from the following:
  - The Fairhaven Planning Board
  - William D. Roth, Jr., AICP, Director
  - Katie Goodrum, SRPEDD
  - Jed Cornock, SRPEDD
  - Ron Barron, SRPEDD intern
- Project was completed with funds provided by:
  - Commonwealth of Massachusetts,
  - MassDOT
  - South Coast Rail project.

#### STUDY AREA, ISSUES, EXISITING CONDITIONS (Report)

- Study Area Main St. and Adams St. between Howland Rd. and Dover St., and adjacent neighborhood streets.
- <u>Issues initially identified</u>:
  - Disinvestment and vacancies.
  - Properties **nonconforming** in the current Business District, which does not provide for traditional mixed use.
  - Area contains two large potential redevelopment properties:
    - The Oxford School site
    - The former Sacred Heart church property

- Area first settled after the Coggeshall Street Bridge was built in 1892;
- Area is a designated environmental justice area for low income;
- The population dropped 4% between 2000 and 2010;
- 39.2% of residential units are rental;

#### Traffic, Transit and Parking

- Main St. carries app. 6,300 vehicles/day;
- Howland Rd carries app. 16,600 per day;
- SRTA Bus Route #11 services the area;
- Dattco Bus Terminal on Sycamore Street serves Boston and New York;
- There are no exclusive bicycle lanes;
- Sidewalk coverage is good;
- Main Street sidewalks are wider but lack planting strips, trees, seating, and appropriate lighting;
- Crosswalks are intermittent, one is at a particularly wide area where road merges

- No formal parking program or markings,
- De facto parking along all streets.
- local public parking supply is estimated;
  - 28 spaces at the Oxford School,
  - 26 spaces in the dirt lot on Deane Street,
  - Around 120 on-street spaces within a two-minute walk of Benoit Square (including 18 on Main and Adams).



#### Zoning Analysis and Report Conclusions

- Benoit Square is a <u>historic</u>
   <u>neighborhood center with a mix of</u>
   <u>uses</u>: restaurants, a pub, a church,
   shops, Livesey Park, and residences.
- Traditional mixed-use is growing in demand as Baby Boomers and Millennials choose walkable neighborhoods over car-dependent suburbs.
- Fairhaven should <u>encourage</u>
   <u>renovation of historic structures and</u>
   <u>maintain the traditional mixed-use</u>
   neighborhood;

- <u>Current</u> Business <u>Zoning makes most</u> traditional Benoit Square <u>buildings</u> non-conforming structures.
- Non-conforming structures may not be repaired or altered if cost exceeds 50% of the structure's value, poses an obstacle to renovation and reuse.
- Very high rates of nonconforming properties <u>do not allow or encourage</u> the same type of pedestrian friendly <u>development built in the past</u>;
- Current Mixed-Use <u>Dimensional and</u>
   <u>Use requirements</u> need to be modified as well...

#### Additional Issues and Report Recommendations

- Parking is a neighborhood concern;
- Main St. is State owned and parking is generally prohibited on State highways;
- Intersection safety and merge issue;
- Conflict with Livesey Park users;
- Residents are bothered by the loud, heavy trucks from the quarry in Acushnet cutting through FH streets;
- Redevelopment of the Oxford School could greatly affect the neighborhood;

- Amend Mixed-Use <u>dimensional</u> requirements to match the existing in both the Town Center and Benoit Sq. to bring structures into conformity.
- Amend the <u>use table</u> to allow typical neighborhood center uses by right
- Require <u>Special Permit for new</u> <u>construction</u> and expansions in M-U but not for parking changes.
- Add <u>design standards</u> and an intent for the MU district to provide a basis for Special Permit decisions by the Planning Board.

#### Dimensional and Use Issues to be addressed later

- The Business Zone Dimensional Requirements
  - 15,000 sf minimum lot size,
  - 100' street frontage,
  - 20' front setback required.
  - The only allowed residential use is accessory apartments to a business, which require a Special Permit.
  - Maximum building coverage is 25% of the lot.
  - Off-street parking requirements
    - one space per 250' of retail area;
    - two spaces per 2BR apartment;
    - one space per 2.5 restaurant or theatre seats, etc.
- Complicated and excessive requirements suited to strip malls rather than to traditional village style buildings.

- Actual Existing & Historical Land Use
  - Most lots near Benoit Square are around 5,000 sf lot size;
  - Largest lot is below 9,500 square feet;
  - The longest street frontage is 80';
  - Many existing buildings have zero front setbacks.
  - Building lot coverage ranges 20%-100%.
  - Many parcels have no on-site parking.
- Neighborhood homes are generally on 50' x 88' lots with 5'-15' front setbacks (also nonconforming in Residential District).

#### Current Proposal - AMENDMENT TO ZONING MAP

To amend the Zoning Map as follows: North Fairhaven Benoit Square/Main Street area.

Rezone the following described lots from Single Residence District (RA), General Residence District (RB), Business District (B) to the Mixed Use District (MU) and comprised of the following Assessor's Map-Lots:

#### Revised 10/14/2019 (43 lots to 64 lots.)

18-013, 18-014, 18-014B, 18-078A, 18-078B, 18-078C, 19-120, 19-127, 19-128, 19-130, 19-131, 19-132, 19-133, 19-134, 19-176, 19-177, 19-200, 19-201, 19-239, 19-240, 19-241, 19-244, 19-246, 19-252, 19-254, 19-255, 19-256, 19-257, 19-258, 19-259, 19-260, 19-276, 19-314, 19-315, 19-316, 19-322, 19-323, 19-375, 19-377, 20-293, 20-321, 22-253, 22-254, 22-272, 22-273, 22-274, 22A-001, 22A-002, 22A-022, 22A-023, 22A-024, 22A-047, 22A-048, 22A-169, 22A-170, 22A-173, 22A-174, 22A-175, 22A-176, 22A-179, 22A-180, 22A-181, 22A-182, 22A-183.













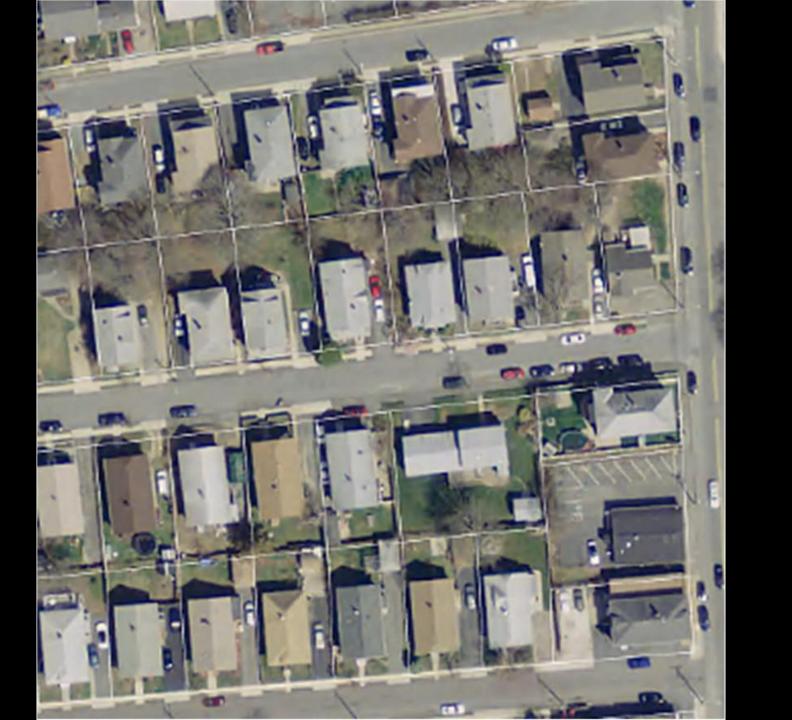


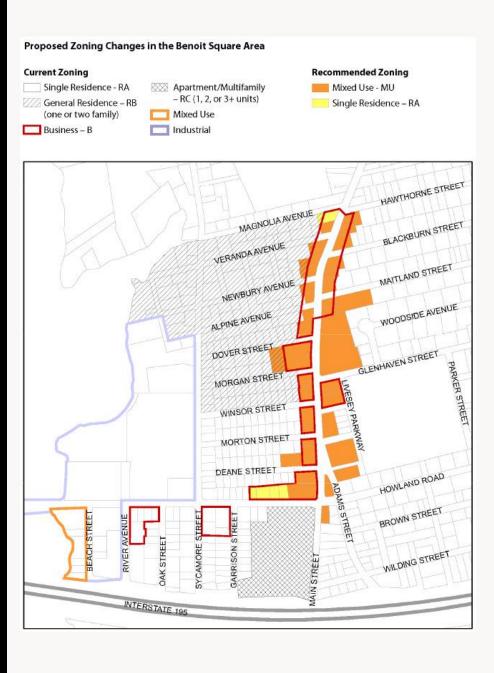


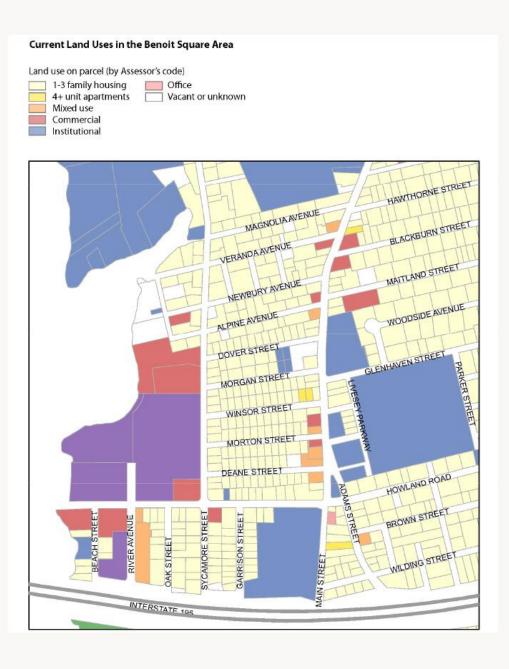




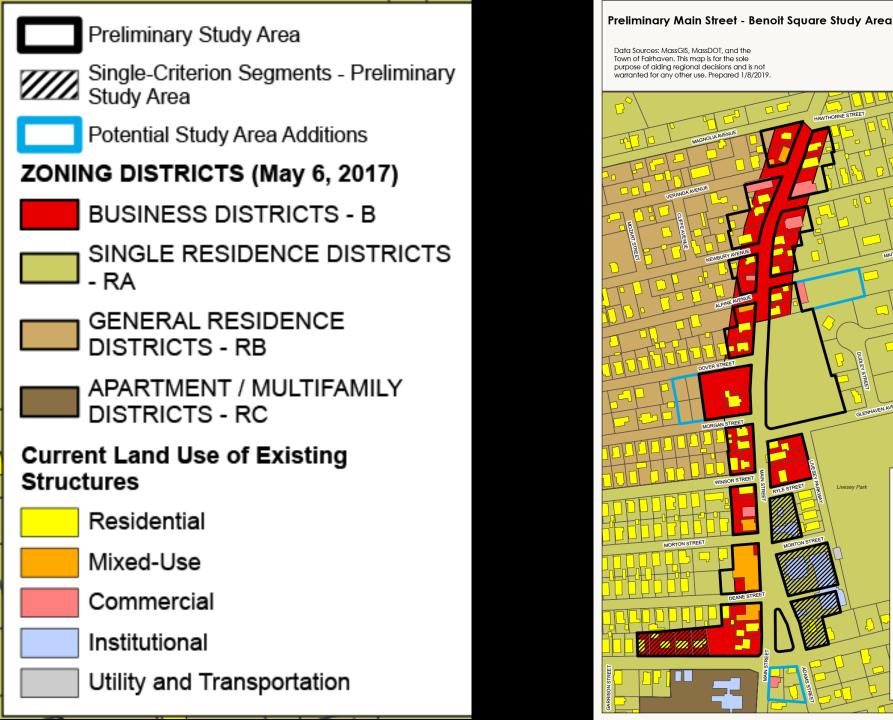








#### Current Land Uses in the Benoit Square Area HAWTHORNE STREET MAGNOLIA AVENUE Land use on parcel (by Assessor's code) BLACKBURN STREET 1-3 family housing Office VERANDA AVENUE 4+ unit apartments Vacant or unknown MAITLAND STREET Mixed use NEWBURY AVENUE Commercial WOODSIDE AVENUE Institutional ALPINE AVENUE DOVER STREET GLENHAVEN STREET MORGAN STREET WINSOR STREET MORTON STREET DEANE STREET HOWLAND ROAD BROWN STREET RIVER AVENUE WILDING STREET INTERSTATE 105



Preliminary Study Area

Single-Criterion Segments - Preliminary Study Area

Potential Study Area Additions

ZONING DISTRICTS (May 6, 2017)

BUSINESS DISTRICTS - B

SINGLE RESIDENCE DISTRICTS - RA

GENERAL RESIDENCE
DISTRICTS - RB

APARTMENT / MULTIFAMILY
DISTRICTS - RC

**Current Land Use of Existing** 

Residential Mixed-Use

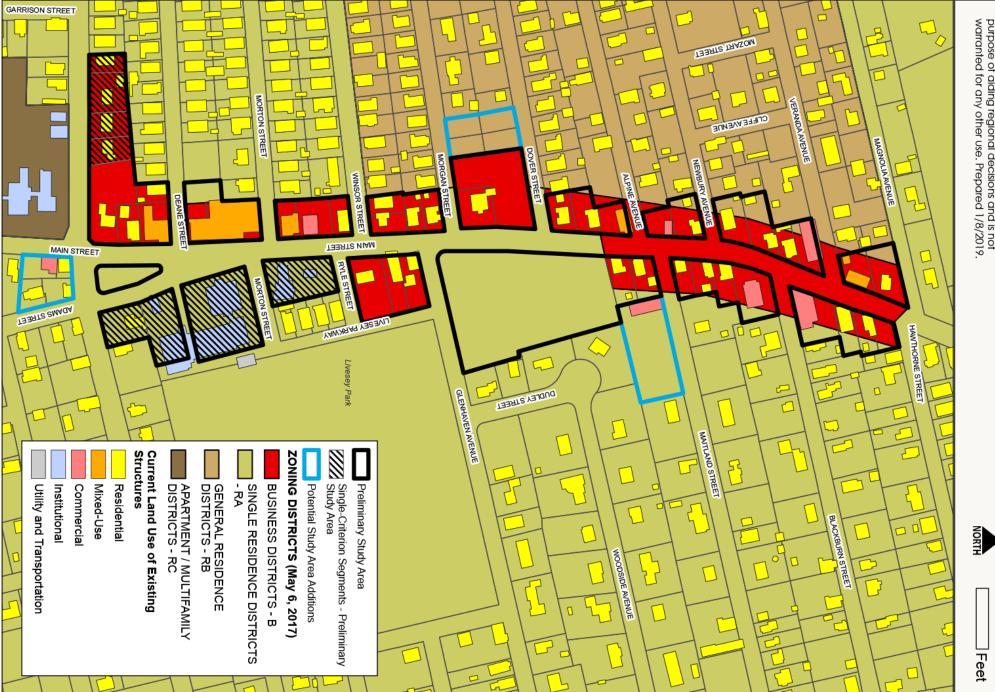
Institutional

# Preliminary Main Street -Benoit Square Study Area

Data Sources: MassGIS, MassDOT, and the Town of Fairhaven. This map is for the sole purpose of aiding regional decisions and is not warranted for any other use. Prepared 1/8/2019.



SHAROW



#### Main Street Study Area Fairhaven, MA



Data Sources: MassGIS, MassDOT. This map is for the sole purpose of ciding regional decisions and is not warranted for any other use. Prepared 1/8/2019.





## Main Street Study Area

Fairhaven, MA

Structures Focus Area

Data Sources: MassGIS, MassDOT. This map is for the sole purpose of aiding regional decisions and is not warranted for any other use. Prepared 1/8/2019.

SAMEDOS

