Annual Financial Statements

For the Year Ended June 30, 2013

Town of Fairhaven, Massachusetts

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INDEPENDENT AUDITORS' REPORT

To the Board of Selectmen Town of Fairhaven, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Fairhaven, Massachusetts, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that

are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

We did not audit the Fairhaven Contributory Retirement System (Pension Trust Fund) at December 31, 2012 and for the year then ended (a component unit of the Town of Fairhaven). Those statements and required supplementary information were audited by the Commonwealth of Massachusetts Public Employee Retirement Administration Commission (PERAC), in accordance with accounting and management standards established by PERAC in Regulation 840 CMR25.00.

Opinions

In our opinion, and the report of the PERAC auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Fairhaven, Massachusetts, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and Schedule of Funding Progress be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board*, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial

statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2014 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town's internal control over financial reporting and compliance.

Andover, Massachusetts

Melanson, Heath + Company P. C.

February 27, 2014

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Fairhaven, Massachusetts, we offer readers this narrative overview and analysis of the Town's financial activities for the fiscal year ended June 30, 2013.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements comprise three components:

- (1) government-wide financial statements, (2) fund financial statements, and
- (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, and culture and recreation. The business-type activities include sewer, sewer digester, and water activities.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as businesstype activities in the government-wide financial statements. Specifically, enterprise funds are used to account for sewer and water operations.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. Specifically, internal service funds are used to account for self-insured employee health programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the sewer, sewer digester, and water operations, all of which are considered to be major funds.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- At the end of the current fiscal year, total assets exceeded liabilities by \$121,571 280 (i.e., total net position), a change of \$9,589,715 in comparison to the prior year.
- At the end of the current fiscal year, governmental funds reported combined ending fund balances of \$5,840,301, a change of \$(8,556,365) in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$5,789,126, a change of \$(98,491) in comparison to the prior year.
- Total long-term debt (i.e., bonds payable) at the end of the current fiscal year was \$16,490,980 a change of \$(1,501,124) in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years. All amounts are presented in thousands.

NET POSITION

		Governmental Activities			Business-Type <u>Activities</u>				<u>Total</u>			
		<u>2013</u>		2012		<u>2013</u>		<u>2012</u>		<u>2013</u>		<u>2012</u>
Current and other assets Capital assets	\$_	30,410 95,275	\$	30,414 76,880	\$	11,156 31,069	\$	11,611 30,603	\$	41,566 126,344	\$	42,025 107,483
Total assets		125,685		107,294		42,225		42,214		167,910		149,508
Current liabilities Noncurrent liabilities	_	16,949 21,100	_	8,890 20,954		1,651 6,639		1,493 6,189	_	18,600 27,739		10,383 27,143
Total liabilities	_	38,049	_	29,844	-	8,290		7,682		46,339		37,526
Net position: Net investment in capital assets Restricted Unrestricted	_	75,773 7,211 4,652	-	62,613 6,639 8,198	-	24,349 - 9,586	·	24,803 - 9,729	-	100,122 7,211 14,238	i	87,416 6,639 17,927
Total net position	\$_	87,636	\$_	77,450	\$	33,935	\$	34,532	\$	121,571	\$	111,982

CHANGES IN NET POSITION

		Governmental Activities				Business-Type <u>Activities</u>				<u>Total</u>		
		<u>2013</u>		<u>2012</u>		<u>2013</u>		<u>2012</u>		<u>2013</u>		<u>2012</u>
Revenues:												
Program revenues:												
Charges for services	\$	4,299	\$	3,766	\$	5,249	\$	5,368	\$	9,548	\$	9,134
Operating grants and												
contributions		27,531		17,608		-		-		27,531		17,608
Capital grants and												
contributions		1,019		51		9		2,700		1,028		2,751
General revenues:												
Property taxes		23,572		22,256		-		-		23,572		22,256
Excises		1,635		1,749		-		-		1,635		1,749
Penalties and interest on												
taxes		266		401		-		-		266		401
Grants and contributions												
not restricted to specific		0.040		0.054						0.040		0.054
programs		2,646		2,951		-				2,646		2,951
Investment income		277		7		17		7		294		14
Other	-	365	-	397				-		365	,	397
Total revenues		61,610		49,186		5,275		8,075		66,885		57,261
Expenses:												
General government		3,131		3,335		-		-		3,131		3,335
Public safety		8,570		8,887		-		-		8,570		8,887
Education		32,352		34,192		-		-		32,352		34,192
Public works		4,272		4,300		-		-		4,272		4,300
Human services		1,534		1,526		-		-		1,534		1,526
Culture and recreation		1,146		1,423		-		-		1,146		1,423
Interest on long-term debt		544		586		-		-		544		586
Intergovernmental		422		366		-		-		422		366
Sewer		-		-		3,312		3,663		3,312		3,663
Sewer Digester		-		-		1		-		1		-
Water	-	-	_	-		2,012		1,897		2,012		1,897
Total expenses	-	51,971	_	54,615		5,325		5,560	·	57,296	į	60,175
Change in net position												
before transfers		9,639		(5,429)		(50)		2,515		9,589		(2,914)
Transfers in (out)	_	547	_	567		(547)		(567)		-		
Change in net position		10,186		(4,862)		(597)		1,948		9,589		(2,914)
Net position - beginning of year (as restated)	_	77,450	_	82,312	.=	34,532	-	32,584		111,982		114,896
Net position - end of year	\$	87,636	\$	77,450	\$	33,935	\$	34,532	\$	121,571	\$	111,982
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As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the end of the most recent fiscal year, total net position was \$121,571,280, a change of \$9,589,715 from the prior year.

The largest portion of net position \$100,122,220 reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position totaling \$7,210,810 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$14,238,250 may be used to meet the Town's ongoing obligations to citizens and creditors.

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net position of \$10,186,532. Key elements of this change are as follows:

General fund operations, as discussed further in Section D	\$	(911,699)
Wood Elementary School construction fund		, , ,
change in fund balance		(7,769,632)
Internal service fund operations		921,407
Capital asset acquisitions		20,646,914
Depreciation expense in excess of debt service		
principal paydown		(470,874)
Increase in OPEB liability		(2,184,259)
Other	_	(45,325)
Total	\$_	10,186,532

<u>Business-type activities</u>. Business-type activities for the year resulted in a change in net position of \$(596,817). Key elements of this change are as follows:

Sewer fund operations	\$ (750,965)
Sewer digester fund operations	194,488
Water operations	 (40,340)
Total	\$ (596,817)

The change in net position of the sewer fund resulted primarily from depreciation expense in excess of debt principal payments.

D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$5,840,301, a change of \$(8,556,365) in comparison to the prior year. Key elements of this change are as follows:

General fund change in fund balance	\$	(911,699)
Wood Elementary School construction fund		
change in fund balance		(7,769,632)
Nonmajor governmental funds change		
in fund balance	_	124,966
Total	\$_	(8,556,365)

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$5,789,126 while total fund balance was \$8,174,296. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

General Fund		<u>6/30/13</u>		<u>6/30/12</u>		<u>Change</u>	% of Total General Fund Expenditures	
Unassigned fund balance (1)	\$	5,789,126	\$	5,887,617	\$	(98,491)	12.4%	
Total fund balance	\$	8,174,296	\$	9,085,995	\$	(911,699)	17.5%	
(1) Includes general stabilization fund. Prior year balance restated to reflect reclassification from committed to unassigned.								

The total fixed belowed of the group and fixed above and by \$\phi(044,000) division the

The total fund balance of the general fund changed by \$(911,699) during the current fiscal year. Key factors in this change are as follows:

Use of free cash and overlay surplus as a funding source	\$	(2,520,909)
Revenues in excess of budget		1,252,521
Expenditures less than budget		678,086
Expenditure timing differences		(375,135)
Change in stabilization		63,188
Other	_	(9,450)
Total	\$_	(911,699)

Included in the total general fund balance is the Town's general stabilization account with the following balance:

	<u>6/30/13</u>	<u>6/30/12</u>	<u>Change</u>
General stabilization	\$ 2,700,968	\$ 2,637,780	\$ 63,188

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$9,585,871 a change of \$(143,015) in comparison to the prior year.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget resulted in an overall change in appropriations of \$195,714. Major reasons for these amendments include:

- \$173,747 to fund additional salaries/operating expenses for various departments and to pay unpaid prior years bills.
- \$13,367 to fund labor contracts.
- \$5,000 to fund a town government study committee.
- \$3,600 to fund Union Wharf building repairs.

Of this increase, \$13,367 was funded by the tax levy, \$36,739 was funded by transfers from other funds, and \$145,608 was funded by free cash.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental and business-type activities at year-end amounted to \$126,343,213 (net of accumulated depreciation), a change of \$18,859,950 from the prior year. This investment in capital assets includes land, construction in progress, buildings and system, improvements, machinery and equipment, and infrastructure.

Major capital asset events during the current fiscal year included ongoing school building construction, water and wastewater infrastructure improvements, and the purchase of various public safety and highway department equipment and vehicles.

<u>Credit rating</u>. The Town of Fairhaven maintains an "Aa2" rating from Moody's for general obligation debt.

<u>Long-term debt</u>. At the end of the current fiscal year, total bonded debt outstanding was \$16,490,980 all of which was backed by the full faith and credit of the government.

Additional information on capital assets and long-term debt can be found in the Notes to Financial Statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Director of Finance/Treasurer
Town of Fairhaven
40 Center Street
Fairhaven, Massachusetts 02719

STATEMENT OF NET POSITION

JUNE 30, 2013

	Governmental Activities	Business-Type Activities	<u>Total</u>
ASSETS Current:			
Cash and short-term investments	\$ 10,205,474	\$ 7,491,752	\$ 17,697,226
Investments	8,659,468	-	8,659,468
Deposits held by others	1,186,600	-	1,186,600
Receivables, net of allowance for uncollectibles:			
Property taxes	494,432	-	494,432
Excises	212,642	-	212,642
User fees	-	659,944	659,944
Intergovernmental	2,390,520	-	2,390,520
Departmental and other	1,044,209	-	1,044,209
Betterments	8,820	297,581	306,401
Other assets	21,278	=	21,278
Noncurrent: Receivables, net of allowance for uncollectibles:			
Property taxes	1,077,240	_	1,077,240
Intergovernmental	5,017,632	-	5,017,632
Betterments	44,119	2,707,251	2,751,370
Other assets	48,575		48,575
Capital assets:	-,-		-,-
Land and construction in progress	43,564,852	13,309,101	56,873,953
Other capital assets, net			
of accumulated depreciation	51,709,767	17,759,493	69,469,260
TOTAL ASSETS	125,685,628	42,225,122	167,910,750
LIABILITIES			
Current:			
Warrants and accounts payable	2,976,303	288,579	3,264,882
Accrued liabilities	1,477,702	50,024	1,527,726
Retainage payable	923,952	-	923,952
Tax refunds payable	446,421	704 700	446,421
Notes payable Other current liabilities	9,000,000	794,783	9,794,783
Current portion of long-term liabilities:	150,103	41,956	192,059
Bonds payable	1,851,297	472,524	2,323,821
Landfill post-closure	25,000	-	25,000
Accrued employee benefits	47,124	3.420	50,544
Special termination benefits	50,840	-	50,840
Noncurrent:	,-		,-
Bonds payable, net of current portion	8,715,024	5,452,135	14,167,159
Landfill post-closure, net of current portion	400,000	=	400,000
Accrued employee benefits, net of current portion	895,356	64,965	960,321
Special termination benefits, net of current portion	322,115	-	322,115
Other post-employment benefits	10,768,135	1,121,712	11,889,847
TOTAL LIABILITIES	38,049,372	8,290,098	46,339,470
NET POSITION			
Net investment in capital assets	75,773,067	24,349,153	100,122,220
Restricted for:			
Grants and other statutory restrictions	4,824,075	-	4,824,075
Permanent funds:			
Nonexpendable	2,102,978	-	2,102,978
Expendable	283,757	<u>-</u>	283,757
Unrestricted	4,652,379	9,585,871	14,238,250
TOTAL NET POSITION	\$ 87,636,256	\$ 33,935,024	\$ 121,571,280

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2013

		Program Revenues			Net (Expenses	s) Revenues and Chang	es in Net Position
	<u>Expenses</u>	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- Type <u>Activities</u>	<u>Total</u>
Governmental Activities:							
General government	\$ 3,130,920	\$ 607,435	\$ 293,000	\$ -	\$ (2,230,485)	\$ -	\$ (2,230,485)
Public safety	8,569,875	1,311,490	338,792	-	(6,919,593)	-	(6,919,593)
Education	32,352,098	2,112,610	24,605,035	-	(5,634,453)	-	(5,634,453)
Public works	4,271,234	97,351	1,268,064	1,018,950	(1,886,869)	-	(1,886,869)
Health and human services	1,533,597	2,152	942,758	=	(588,687)	=	(588,687)
Culture and recreation	1,146,555	167,639	83,843	-	(895,073)	=	(895,073)
Interest	543,950	=	=	-	(543,950)	=	(543,950)
Intergovernmental	422,180	-		-	(422,180)	=	(422,180)
Total Governmental Activities	51,970,409	4,298,677	27,531,492	1,018,950	(19,121,290)	-	(19,121,290)
Business-Type Activities:							
Sewer	3,311,808	3,026,914	-	8,741	-	(276,153)	(276,153)
Sewer Digester	1,512	-	-	-	-	(1,512)	(1,512)
Water	2,011,828	2,221,948	-	-		210,120	210,120
Total Business-Type Activities	5,325,148	5,248,862		8,741		(67,545)	(67,545)
Total	\$ 57,295,557	\$ 9,547,539	\$ 27,531,492	\$ 1,027,691	(19,121,290)	(67,545)	(19,188,835)
		General Revenues	s and Transfers:				
		Property taxes			23,572,079	=	23,572,079
		Excises			1,634,792	-	1,634,792
		Penalties, interes	t and other taxes butions not restricted		265,847	-	265,847
		to specific progr	ams		2,645,845	=	2,645,845
		Investment incom			276,826	17,386	294,212
		Miscellaneous			365,775	-	365,775
		Transfers, net			546,658	(546,658)	<u> </u>
		Total general rever	nues and transfers		29,307,822	(529,272)	28,778,550
		Change in Net	Position		10,186,532	(596,817)	9,589,715
		Net Position:					
		Beginning of yea	r, as restated		77,449,724	34,531,841	111,981,565
		End of year			\$ 87,636,256	\$ 33,935,024	\$ 121,571,280

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2013

ASSETS		General <u>Fund</u>		ood Elementary School Construction Fund		Nonmajor Governmental <u>Funds</u>	(Total Governmental <u>Funds</u>
Cash and short-term investments Investments Receivables:	\$	4,020,240 5,922,282	\$	1,101,194 -	\$	3,715,793 2,737,186	\$	8,837,227 8,659,468
Property taxes Excises Intergovernmental Departmental and other Betterments		1,731,224 303,503 65,313 -		- - 523,776 - -		15,549 - 2,773,620 1,044,209 52,939		1,746,773 303,503 3,362,709 1,044,209 52,939
Other assets	_	5,085	_	-	_	-	_	5,085
TOTAL ASSETS	\$_	12,047,647	\$_	1,624,970	\$_	10,339,296	\$_	24,011,913
LIABILITIES	_	_	_	_	_	_	_	_
Warrants payable Accrued liabilities Retainage payable Notes payable Other liabilities	\$	847,972 1,015,034 - - - 150,103	\$	999,111 - 923,952 9,000,000 -	\$	260,280 18,670 - - -	\$	2,107,363 1,033,704 923,952 9,000,000 150,103
TOTAL LIABILITIES		2,013,109		10,923,063		278,950		13,215,122
DEFERRED INFLOWS OF RESOURCES		1,860,242		-		3,096,248		4,956,490
FUND BALANCES								
Nonspendable Restricted Committed Assigned Unassigned	_	- 142,586 2,242,584 5,789,126	<u>-</u>	- - - - - (9,298,093)	_	2,102,978 5,107,921 - - (246,801)	_	2,102,978 5,107,921 142,586 2,242,584 (3,755,768)
TOTAL FUND BALANCES	_	8,174,296	_	(9,298,093)	_	6,964,098	_	5,840,301
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$_	12,047,647	\$	1,624,970	\$_	10,339,296	\$_	24,011,913

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2013

Total governmental fund balances	\$	5,840,301
 Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 		95,274,619
 Revenues are reported on the accrual basis of accounting and are not deferred until collection. 		4,244,106
 Noncurrent assets, including MSBA reimbursements for contracted assistance, are not receivable in the current period and, therefore, are not reported in governmental funds. 		4,045,443
 Internal service funds are used by management to account for health and dental insurance activities. The assets and liabilities of the internal service funds are included with governmental activities in the Statement of Net Assets. 		1,301,799
 Deferred debt expense for refunding is net of amortization on the Statement of Net Assets, whereas all debt expense is reported when paid in the governmental funds. 		64,769
 In the Statement of Activities, interest is accrued on outstanding long- term debt, whereas in governmental funds interest is not reported until due. 		(59,890)
 Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds: 		
Bonds payable		(10,566,321)
Landfill post-closure		(425,000)
Accrued employee benefits		(942,480)
Special termination benefits		(372,955)
Other post-employment benefits	-	(10,768,135)
Net position of governmental activities	\$_	87,636,256

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2013

	Gen <u>Fu</u>	eral (ood Elementary School Construction Fund	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Revenues:					
Property taxes		3,619 \$	-	\$ 312,617	\$ 23,596,236
Excises		0,343	-	-	1,610,343
Penalties, interest and other taxes		5,458	-	389	265,847
Charges for services		0,195	-	1,630,572	3,850,767
Intergovernmental		0,863	10,755,170	4,047,765	31,033,798
Licenses and permits		7,217	-	-	397,217
Fines and forfeitures Investment income		6,565	-	-	6,565
Contributions	3	8,574	-	236,744 563,451	275,318 563,451
Miscellaneous	36	5,776	<u>-</u>		365,776
Total Revenues	44,41	8,610	10,755,170	6,791,538	61,965,318
Expenditures:					
Current:					
General government		8,638	-	775,217	2,643,855
Public safety	,	0,792	-	398,695	5,869,487
Education		6,146	-	2,610,451	27,036,597
Public works		7,922	-	277,276	3,125,198
Health and human services		1,059	-	215,543	1,386,602
Culture and recreation		9,905	-	264,482	964,387
Employee benefits		7,086	-	-	7,597,086
Debt service Intergovernmental		3,822 2,180	-	-	2,323,822 422,180
Capital outlay	42	.2,100	- 18,783,197	915,930	19,699,127
		 -			
Total Expenditures	46,82	7,550	18,783,197	5,457,594	71,068,341
Excess (deficiency) of revenues					
over expenditures	(2,40	8,940)	(8,028,027)	1,333,944	(9,103,023)
Other Financing Sources (Uses):					
Transfers in	1,58	4,860	258,395	87,619	1,930,874
Transfers out	(8	7,619)		(1,296,597)	(1,384,216)
Total Other Financing Sources (Uses)	1,49	7,241	258,395	(1,208,978)	546,658
Change in fund balance	(91	1,699)	(7,769,632)	124,966	(8,556,365)
Fund Equity, at Beginning of Year	9,08	5,995	(1,528,461)	6,839,132	14,396,666
Fund Equity, at End of Year	\$ 8,17	4,296 \$	(9,298,093)	\$ 6,964,098	\$ 5,840,301

RECONCILIATION OF THE STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2013

Net changes in fund balances - total governmental funds	\$	(8,556,365)
 Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: 		
Capital outlay purchases		20,646,914
Depreciation		(2,252,171)
• Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.		654,819
 Some revenues reported in the Statement of Activities, such as MSBA reimbursements for contracted assistance, do not provide current financial resources and therefore, are not reported as revenues in the governmental funds. 		(1,011,361)
 The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long- term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position: 		
Repayments of debt		1,781,297
Deferred debt amortization		(16,193)
 In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. 		14,768
 Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds: 		
Landfill post-closure		25,000
Accrued employee benefits		115,602
Special termination benefits		47,074
Other post-employment benefits		(2,184,259)
 Internal service funds are used by management to account for health and dental insurance activities. The net activity of internal service funds is reported with governmental activities in the Statement of Net Position. 		921,407
Change in net position of governmental activities	\$	10,186,532
- · · · · · · · · · · · · · · · · · · ·	•	•

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2013

	Budgete	ed Amounts		Variance with		
	0	F : 1	A	Final Budget		
	Original	Final	Actual	Positive		
	<u>Budget</u>	<u>Budget</u>	<u>Amounts</u>	(Negative)		
Revenues and Other Sources:						
Property taxes	\$ 23,253,135	\$ 23,266,502	\$ 23,266,502	\$ -		
Excises	1,715,000	1,715,000	1,610,343	(104,657)		
Penalties, interest and other taxes	302,404	302,404	265,458	(36,946)		
Charges for services	1,509,110	1,509,110	2,220,195	711,085		
Intergovernmental	11,107,219	11,107,219	11,669,312	562,093		
Licenses and permits	283,000	283,000	397,217	114,217		
Fines and forfeitures	15,000	15,000	6,565	(8,435)		
Investment income	42,000	42,000	25,385	(16,615)		
Miscellaneous	334,000	334,000	365,776	31,776		
Transfers in	1,548,118	1,584,857	1,584,860	3		
Use of free cash	2,124,501	2,270,109	2,270,109	-		
Other sources	250,800	250,800	250,800			
Total Revenues and Other Sources	42,484,287	42,680,001	43,932,522	1,252,521		
Expenditures and Other Uses:						
General government	2,024,207	2,064,510	1,926,246	138,264		
Public safety	5,515,095	5,552,749	5,479,988	72,761		
Education	19,780,590	19,780,590	19,777,143	3,447		
Public works	2,551,639	2,559,438	2,552,721	6,717		
Health and human services	1,118,395	1,227,885	1,174,320	53,565		
Culture and recreation	705,163	705,631	703,175	2,456		
Employee benefits	7,980,998	7,980,998	7,597,332	383,666		
Debt service	2,362,100	2,362,100	2,307,759	54,341		
Intergovernmental	385,049	385,049	422,180	(37,131)		
Transfers out	61,051	61,051	61,051			
Total Expenditures and Other Uses	42,484,287	42,680,001	42,001,915	678,086		
Excess (deficiency) of revenues and other						
sources over expenditures and other uses	\$	\$	\$1,930,607	\$ 1,930,607		

TOWN OF FAIRHAVEN, MASSACHUSETTS PROPRIETARY FUNDS

STATEMENT OF NET POSITION

JUNE 30, 2013

		Governmental Activities			
	Sewer <u>Fund</u>	Sewer Digester <u>Fund</u>	Water <u>Fund</u>	<u>Total</u>	Internal Service <u>Fund</u>
ASSETS					
Current: Cash and short-term investments Deposits held by others Receivables, net of allowance for uncollectibles: User fees	\$ 6,343,357 - 395,063	\$ - -	\$ 1,148,395 - 264,881	\$ 7,491,752 - 659,944	\$ 1,368,247 1,186,600
Betterments	293,792		3,789	297,581	
Total current assets	7,032,212	-	1,417,065	8,449,277	2,554,847
Noncurrent: Receivables, net of allowance for uncollectibles: Betterments Capital assets: Land and construction in progress Other capital assets, net	2,703,485 2,211,272	9,730,000	3,766 1,367,829	2,707,251 13,309,101	-
of accumulated depreciation	14,919,860		2,839,633	17,759,493	
Total noncurrent assets	19,834,617	9,730,000	4,211,228	33,775,845	-
TOTAL ASSETS	26,866,829	9,730,000	5,628,293	42,225,122	2,554,847
LIABILITIES					
Current: Accounts payable Accrued liabilities Notes payable Other current liabilities Current portion of long-term liabilities: Bonds payable Accrued employee benefits	112,739 34,496 - 41,506 443,561 2,089	1,512 - - 28,963	175,840 14,016 794,783 450 - 1,331	288,579 50,024 794,783 41,956 472,524 3,420	868,940 384,108 - - -
Total current liabilities	634,391	30,475	986,420	1,651,286	1,253,048
Noncurrent: Bonds payable, net of current portion Accrued employee benefits, net of current portion Other post-employment benefits	4,765,098 39,681 739,903	687,037 - -	- 25,284 381,809	5,452,135 64,965 1,121,712	- - -
Total noncurrent liabilities	5,544,682	687,037	407,093	6,638,812	
TOTAL LIABILITIES	6,179,073	717,512	1,393,513	8,290,098	1,253,048
NET POSITION					
Net investment in capital assets Unrestricted	11,922,473 8,765,283	9,014,000 (1,512)	3,412,680 822,100	24,349,153 9,585,871	1,301,799
TOTAL NET POSITION	\$ 20,687,756	\$ 9,012,488	\$ 4,234,780	\$ 33,935,024	\$ 1,301,799

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

FOR THE YEAR ENDED JUNE 30, 2013

		Business-Type Activities Enterprise Funds							-	Governmental Activities
		Sewer <u>Fund</u>		Sewer Digester <u>Fund</u>		Water <u>Fund</u>		<u>Total</u>		Internal Service <u>Fund</u>
Operating Revenues: Charges for services Employee and employer contributions Other Total Operating Revenues	\$	3,010,817 - 16,097 3,026,914	\$	- - -	\$	2,206,666 - 15,282 2,221,948	\$	5,217,483 - 31,379 5,248,862	\$	7,471,877 - 7,471,877
Operating Expenses: Personnel services Non-personnel services Depreciation Intergovernmental Employee benefits		972,993 995,323 1,120,075 -		: : : :		550,101 351,587 115,241 994,899		1,523,094 1,346,910 1,235,316 994,899		- - - - - 6,551,978
Total Operating Expenses Operating Income (Loss)	-	3,088,391 (61,477)	-	-		2,011,828	-	5,100,219 148,643	-	6,551,978 919,899
Nonoperating Revenues (Expenses): Intergovernmental revenue Investment income Interest expense Total Nonoperating Revenues (Expenses), Net Income (Loss) Before Transfers	-	8,741 17,181 (223,417) (197,495) (258,972)	<u>-</u>	(1,512) (1,512) (1,512)		205 - 205 210,325	-	8,741 17,386 (224,929) (198,802) (50,159)	-	1,508 - 1,508 921,407
Transfers: Transfers in Transfers out Total transfers in (out) Change in Net Position	<u>-</u>	(491,993) (491,993) (750,965)	-	196,000 - 196,000 194,488	-	(250,665) (250,665) (40,340)	-	196,000 (742,658) (546,658) (596,817)	-	- - - 921,407
Net Position at Beginning of Year, as restated Net Position at End of Year	\$_	21,438,721 20,687,756	\$_	8,818,000 9,012,488	\$	4,275,120 4,234,780	\$	34,531,841 33,935,024	\$_	380,392 1,301,799

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2013

			Business-T Enterpri					G	overnmental Activities
		Sewer <u>Fund</u>	Sewer Digester <u>Fund</u>		Water <u>Fund</u>		<u>Total</u>		Internal Service <u>Fund</u>
Cash Flows From Operating Activities: Receipts from customers and users Payments to vendors and employees		3,322,487 1,812,203)	\$ - (683,358)	\$	2,193,116 (1,662,125)	\$	5,515,603 (4,157,686)	\$	7,655,063 (6,823,769)
Net Cash Provided By (Used For) Operating Activities	1	1,510,284	(683,358)		530,991		1,357,917		831,294
Cash Flows From Noncapital Financing Activities: Intergovernmental revenue Transfers in Transfers out	_	8,741 - (491,993)	157,806 196,000 -	-	(250,665)	-	166,547 196,000 (742,658)	_	- - -
Net Cash Provided By (Used For) Noncapital Financing Activities		(483,252)	353,806		(250,665)		(380,111)		-
Cash Flows From Capital and Related Financing Activities: Acquisition and construction of capital assets Proceeds from issuance of bonds and notes Principal payments on bonds and notes Interest expense Net Cash (Used For) Capital and Related Financing Activities	_	(252,539) - (435,827) (231,256) (919,622)	(640,155) 1,276,054 (716,000) (1,512) (81,613)	-	(807,830) 794,783 - - (13,047)	-	(1,700,524) 2,070,837 (1,151,827) (232,768) (1,014,282)	_	- - - -
Cash Flows From Investing Activities: Investment income		17,181	_		205		17,386		1,508
Net Cash Provided By Investing Activities		17,181	-	_	205	_	17,386		1,508
Net Change in Cash and Short-Term Investments		124,591	(411,165)	_	267,484	_	(19,090)		832,802
Cash and Short-Term Investments, Beginning of Year	6	6,218,766	411,165		880,911		7,510,842		535,445
Cash and Short-Term Investments, End of Year	\$ 6	6,343,357	\$ -	\$	1,148,395	\$	7,491,752	\$	1,368,247
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used For) Operating Activities: Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: Depreciation	\$	(61,477) 1,120,075	\$ -	\$	210,120	\$	148,643	\$	919,899
Changes in assets and liabilities: User fees		(34,915)			(32,348)		(67,263)		_
Betterments		340,850	-		3,665		344,515		-
Other assets Accounts payable Accrued liabilities Other liabilities		43,292 1,058 101,401	(302,637) (380,721)	_	138,011 197 96,105	_	(121,334) (379,466) 197,506	_	428,586 (490,449) (26,742)
Net Cash Provided By (Used For) Operating Activities	\$	1,510,284	\$ (683,358)	\$	530,991	\$	1,357,917	\$_	831,294

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2013

<u>ASSETS</u>	Pension Trust Fund (As of December 31, 2012)	Other Post- Employment Benefits <u>Trust Fund</u>	Private Purpose <u>Trust Fund</u>	Agency <u>Fund</u>
Cash and short-term investments Investments Accounts receivable	\$ 1,218,503 40,436,904 110,843	\$ 663 55,111 	\$ 439,229 61,511 	\$ 446,198 - 31,400
Total Assets	41,766,250	55,774	500,740	477,598
LIABILITIES AND NET POSITION				
Warrants payable Other liabilities	<u>-</u>	<u>-</u>	- -	34,057 435,141
Total Liabilities	-		<u>-</u>	477,598
NET POSITION				
Total net position held in trust	\$ 41,766,250	\$ 55,774	\$ 500,740	\$

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2013

	Pension Trust Fund (For the Year Ended December 31, 2012)		E	Other Post- imployment Benefits Trust Fund		Private Purpose Trust Fund	
Additions:							
Contributions: Employers Plan members Other	\$	2,400,048 948,669 177,287	\$	- - -	\$	- - 22,810	
Total contributions	-	3,526,004	_	-	•	22,810	
Investment Income (Loss): Interest income Increase (decrease) in fair value of investments Less: management fees		- 5,071,578 (205,891)	_	4,807 - -		1,787 52,482 -	
Net investment income (loss)	_	4,865,687		4,807		54,269	
Total additions		8,391,691		4,807		77,079	
Deductions:							
Benefit payments to plan members, beneficiaries, and other systems Refunds to plan members Administrative expenses Other	_	3,564,477 88,034 80,808 149,065	_	- - - -		- - - 34,100	
Total deductions	_	3,882,384	_	-		34,100	
Net increase (decrease)		4,509,307		4,807		42,979	
Net position:							
Beginning of year	_	37,256,943	_	50,967		457,761	
End of year	\$	41,766,250	\$_	55,774	\$	500,740	

Notes to Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the Town of Fairhaven, Massachusetts (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. Reporting Entity

The Town is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable.

In the Fiduciary Funds: The Fairhaven Contributory Retirement System (the System) was established to provide retirement benefits primarily to employees and their beneficiaries. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements. Additional financial information for the System can be obtained by contacting the System located at Town of Fairhaven, 40 Center Street, Fairhaven, MA 02719.

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u>

Government-wide Financial Statements

The government-wide financial statements are reported using the *eco-nomic resources measurement focus* and the *accrual basis of accounting*, as is the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Town reports the following major governmental funds:

- The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Wood Elementary School Construction Fund is used to account for all capital activities associated with ongoing construction at the LeRoy L. Wood Elementary School.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The government reports the following major proprietary funds:

- The Sewer Fund is used to account for the Town's sewer enterprise fund operations.
- The Sewer Digester Fund is used to account for all activity associated with the Town's construction of an anaerobic digester to convert sewer waste to biogas to generate heat and electricity.
- The *Water Fund* is used to account for the Town's water enterprise fund operations.

The self-insured medical and dental claims trust is reported as an *Internal Service Fund* in the accompanying financial statements.

The Pension Trust Fund accounts for the activities of the Fairhaven Contributory Retirement System, which accumulates resources for pension benefit payments to qualified employees.

The Other Post-Employment Benefits Trust Fund is used to accumulate resources for future post-employment medical, dental, and life insurance benefits for retired employees and spouses or dependents of deceased Town employees.

The *Private-Purpose Trust Fund* is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.

The *Agency Fund* is custodial in nature and is used to account for funds held for others.

D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the general fund. Certain special revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type are included under investment income.

For purpose of the statement of cash flows, the proprietary funds consider investments with original maturities of three months or less to be short-term investments.

E. Investments

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments for the Town's trust funds consist of marketable securities, bonds, mutual funds, and certificates of deposit. Investments for the Contributory Retirement System (Pension Trust) consist of pooled investments in the State Pension Reserves Investment Trust (PRIT). Investments are carried at market value.

F. Property Tax Limitations

Legislation known as "Proposition 2½" has limited the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override is voted. The actual fiscal year 2013 tax levy reflected an excess capacity of \$3,585.

G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type

activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$25,000 (machinery and equipment) or \$100,000 (land, buildings and improvements and infrastructure) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40 - 50
Improvements	20 - 40
Infrastructure	30 - 60
Machinery and equipment	5 - 10

H. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vested sick and vacation pay is accrued when incurred in the government-wide and proprietary funds financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

I. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between current assets and current liabilities. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

The Town's fund balance classification policies and procedures are as follows:

- 1) Nonspendable funds are either unspendable in the current form (i.e., inventory or prepaid items) or can never be spent (i.e., perpetual care).
- 2) Restricted funds are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by statute or otherwise have external constraints on how the funds can be expended.
- 3) Committed funds are reported and expended as a result of motions passed by the highest decision making authority in the government (i.e., the Town Meeting).
- 4) Assigned funds are used for specific purposes as established by management. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for. This account also includes fund balance voted to be used in the subsequent fiscal year. The Town follows an informal policy that permits management to assign fund balance amounts to a specific purpose, although fund balance to be applied against a subsequent year's budget is voted by Town Meeting.
- 5) <u>Unassigned funds</u> are available to be spent in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represents the difference between assets/ deferred outflows and liabilities/deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance, and Accountability

A. Budgetary Information

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund and Proprietary Funds. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year-end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the general and proprietary funds is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

		Revenues and Other		Expenditures and Other
General Fund	Fir	nancing Sources	<u>F</u>	inancing Uses
Revenues/Expenditures (GAAP Basis)	\$	44,418,610	\$	46,827,550
Other financing sources/uses (GAAP Basis)	_	1,584,860	_	87,619
Subtotal (GAAP Basis)		46,003,470		46,915,169
Adjust tax revenue to accrual basis		(17,117)		-
Reverse beginning of year appropriation carryforwards from expenditures		-		(767,695)
Add end-of-year appropriation carryforwards from expenditures		-		392,560
Record use of free cash		2,270,109		-
Record use of overlay surplus		250,800		-
Reverse effect of non-budgeted State contributions		(4,545,488)		(4,545,488)
Reverse non-budgeted activity	_	(29,252)	_	7,369
Budgetary Basis	\$_	43,932,522	\$_	42,001,915

D. <u>Deficit Fund Equity</u>

The following funds reflected deficit balances as of June 30, 2013:

Wood Elementary School Construction	\$	(9,298,093)
Non-Major Governmental Funds:		
Chapter 90 - Fort Street		(102,289)
Title I Grant		(82,461)
Police 911 Grant		(34,023)
Title IIA Grant		(22,801)
Bullet Proof Vest Grant		(3,449)
Chapter 90 - Howland Street		(1,441)
School Lunch	-	(337)
Total Non-Major Governmental Funds	_	(246,801)
Total	\$	(9,544,894)

The deficits in these funds will be eliminated through future departmental revenues, intergovernmental revenues, bond proceeds, and transfers from other funds.

3. <u>Cash and Short-term Investments</u>

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. Massachusetts General Law Chapter 44, Section 55, limits the Town's deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." Neither the Town nor the Contributory Retirement System (System) have deposit policies for custodial credit risk.

As of June 30, 2013, \$11,843,534 of the Town's bank balance of \$19,905,496 was exposed to custodial credit risk as uninsured or uncollateralized.

As of December 31, 2012, the System reported cash and short-term investment balances totaling \$1,218,503.

4. Investments

A. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. For short-term investments purchased using surplus revenues, Massachusetts General Law, Chapter 44, Section 55, limits the Town's investments to the top rating issued by at least one nationally recognized statistical rating organization (NRSROs).

Presented below (in thousands) is the actual rating as of year-end for the Town's investments. (All federal agency securities have an implied credit rating of AAA.):

·	•	Minimum	Rating as of Year-end				
Investment Type	Fair <u>Value</u>	Legal <u>Rating</u>	AAA	<u>A3</u>	<u>A1</u>	BAA1	Not <u>Rated</u>
Certificates of deposits Corporate bonds	\$ 4,428 370	N/A N/A	\$ -	\$ - 203	\$ - 127	\$ - 40	\$ 4,428
Corporate equities	971	N/A	-	-	-	-	971
Mutual funds Federal agency securities	2,440 567	N/A N/A	567	- -	-		2,440
Total investments	\$ 8,776		\$ 567	\$ 203	\$ <u>127</u>	\$ 40	\$ 7,839

Massachusetts General Law, Chapter 32, Section 23, limits the investment of System funds, to the extent not required for current disbursements, in the PRIT Fund or in securities, other than mortgages or collateral loans, which are legal for the investment of funds in savings banks under the laws of the Commonwealth, provided that no more than the established percentage of assets is invested in any one security.

At December 31, 2012, the System maintained its investments in the State Investment Pool* with a fair value of \$40,436,904. This investment type is not rated.

*Fair value is the same as the value of the pool share. The Pension Reserves Investment Trust was created under Massachusetts General Law, Chapter 32, Section 22, in December 1983. The Pension Reserves Investment Trust is operated under contract with a private investment advisor, approved by the Pension Reserves Investment Management Board. The Pension Reserves Investment Management Board shall choose an investment advisor by requesting proposals from advisors and reviewing such proposals based on criteria adopted under Massachusetts General Law, Chapter 30B.

B. Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Neither the Town nor the System has policies for custodial credit risk.

All of the Town's investments are subject to custodial credit risk exposure because the related securities are uninsured, unregistered and/or held by the Town's brokerage firm, which is also the Counterparty to these securities. The Town manages this risk with SIPC and Excess SIPC coverage.

As of December 31, 2012, all of the System's investments were exposed to custodial credit risk as uninsured and uncollateralized. The System manages this risk by holding all investments in the State pool (PRIT).

C. Concentration of Credit Risk

The Town places no limit on the amount the Town may invest in any one issuer. Investments in any one issuer (other than U.S. Treasury securities and mutual funds) that represent 5% or more of total investments are as follows (in thousands):

Bristol County Savings Bank CD \$2,500,000

Massachusetts General Law Chapter 32, Section 23 limits the amount the System may invest in any one issuer or security type, with the exception of the PRIT fund. Because all of the System's investments are held in the PRIT Fund's investment pool, concentration of credit risk cannot be readily determined.

D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Neither the Town nor the System have a formal investment policy that limits investment maturities as a means of managing their exposure to fair value losses arising from changing interest rates.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is as follows:

		Investment Maturities (in Years)				
	Fair	Less	_			
Investment Type	<u>Value</u>	Than 1	<u>1-5</u>			
Debt Related Securities: Certificates of deposit Corporate bonds Federal agency securities	\$ 4,428 370 567	\$ 2,921 40 	\$ 1,507 330 567			
Total	\$ 5,365	\$ 2,961	\$ 2,404			

E. Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. Neither the Town nor the System has policies for foreign currency risk.

5. <u>Taxes Receivable</u>

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

Fourteen days after the due date for the final tax bill for real estate taxes, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Taxes receivable at June 30, 2013 consist of the following:

Real Estate				
2013	\$	625,790		
2012	_	5,676		
				631,466
Personal Property				
2013		8,992		
2012		4,079		
Prior	_	2,900		
				15,971
Tax Liens				1,081,713
Deferred Taxes				2,074
Community Preservation			_	15,549
Total			\$_	1,746,773

6. Allowance for Doubtful Accounts

The receivables reported in the accompanying entity-wide financial statements reflect the following estimated allowances for doubtful accounts:

	<u>Governmental</u>	Business-Type				
Property taxes	\$ 175,101	\$ -				
Excises	\$ 90,861	\$ -				
Sewer	\$ -	\$ 28,653				
Water	\$ -	\$ 18,859				

7. <u>User Fee Receivables</u>

This balance represents water and sewer usage charges, including unpaid charges that have been moved to tax bills and subsequently liened.

8. <u>Intergovernmental Receivables</u>

This balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2013, as well as funding to be provided by the Massachusetts School Building Authority for reimbursement of approved school capital project expenditures.

9. Departmental and Other Receivables

This balance consists primarily of ambulance charges and homeowner loans funded by Community Development Block Grants.

10. Betterments

This balance represents Title 5, sewer, and water special assessment receivables.

11. <u>Interfund Transfers</u>

The Town reports interfund transfers between various funds. The following is an analysis of interfund transfers made in fiscal year 2013:

	<u>Transfers In</u> <u>Transfers Out</u>					<u>Net</u>
Governmental: General fund	\$	1,584,860	\$	87,619	\$	1,497,241
Wood Elementary School Construction		258,395		-		258,395
Nonmajor Funds: Special revenue funds Capital project funds		87,619 -		1,038,202 258,395	-	(950,583) (258,395)
Subtotal - Governmental		1,930,874	,	1,384,216	-	546,658
Business-Type: Sewer fund Sewer Digester fund Water fund		- 196,000 -		491,993 - 250,665	•	(491,993) 196,000 (250,665)
Subtotal - Business-Type		196,000	·	742,658		(546,658)
Total	\$	2,126,874	\$	2,126,874	\$	

12. <u>Capital Assets</u>

Capital asset activity for the year ended June 30, 2013 was as follows (in thousands):

		Beginning Balance	<u> </u>	ncreases	De	ecreases		Ending Balance
Governmental Activities: Capital assets, being depreciated:			_					
Buildings	\$	44,731	\$	- 150	\$	-	\$	44,731
Improvements Machinery and equipment		9,738 3,356		441		-		9,888 3,797
Infrastructure	-	24,865		1,386	_			26,251
Total capital assets, being depreciated		82,690		1,977		-		84,667
Less accumulated depreciation for:								
Buildings		(14,973)		(1,070)		-		(16,043)
Improvements Machinery and equipment		(3,426) (2,276)		(340) (220)		-		(3,766) (2,496)
Infrastructure	_	(10,030)		(622)	_	-		(10,652)
Total accumulated depreciation	_	(30,705)		(2,252)	_	-		(32,957)
Total capital assets, being depreciated, net		51,985		(275)		-		51,710
Capital assets, not being depreciated:								
Land Construction in progress		22,099 2,796		- 19,374		- (704)		22,099 21,466
Total capital assets, not being depreciated	-	24,895		19,374	-	(704)	•	43,565
Governmental activities capital assets, net	\$	76,880	\$	19,099	\$	(704)	\$	95,275
Covernmental activities capital assets, net	Ψ_	70,000	Ψ	10,000	Ψ=	(104)	Ψ	55,275
Business-Type Activities:		Beginning <u>Balance</u>	<u>I</u>	ncreases	<u>D</u> 6	ecreases		Ending <u>Balance</u>
Capital assets, being depreciated:								
Buildings and system Improvements other than buildings	\$	25,422	\$	329 278	\$	-	\$	25,751
Machinery and equipment		18,186 3,397		-		-		18,464 3,397
Total capital assets, being depreciated	-	47,005		607	_	-		47,612
Less accumulated depreciation for:								
Buildings and system		(19,465)		(677)		-		(20,142)
Improvements other than buildings Machinery and equipment		(6,682) (2,471)		(410) (148)		-		(7,092) (2,619)
Total accumulated depreciation	-	(28,618)		(1,235)	-	-	•	(29,853)
Total capital assets, being depreciated, net	-	18,387		(628)	-	-	•	17,759
Capital assets, not being depreciated:				. ,				
Land		989		-		-		989
Construction in progress	_	11,227		1,701	_	(608)		12,320
Total capital assets, not being depreciated		12,216		1,701	_	(608)		13,309
Business-type activities capital assets, net	\$_	30,603	\$	1,073	\$_	(608)	\$	31,068

Depreciation expense was charged to functions of the Town as follows (in thousands):

Governmental Activities:		
General government	\$	90
Public safety		132
Education		1,143
Public works		778
Culture and recreation	_	109
Total depreciation expense - governmental activities	\$_	2,252
Business-Type Activities:		
Sewer fund	\$	1,120
Water fund	_	115
Total depreciation expense - business-type activities	\$_	1,235

13. Warrants and Accounts Payable

Warrants payable represent 2013 expenditures paid by July 15, 2013. Accounts payable represent additional 2013 expenses paid after the close of the fiscal year.

14. Accrued Liabilities and Retainage Payable

Accrued liabilities consists primarily of year-end payroll and withholdings, self-insured health and dental claims incurred but not yet recorded, and accrued interest on long-term debt.

Retainage payable represents 5% of completed work and stored materials at June 30, 2013 for contractor work on the LeRoy Wood Elementary School construction project.

15. <u>Tax Refunds Payable</u>

This balance consists of an estimate of refunds due to property taxpayers for potential abatements. These cases are currently pending with the state Appellate Tax Board.

16. Notes Payable

The Town had the following notes outstanding at June 30, 2013:

	Interest <u>Rate</u>	Date of <u>Issue</u>	Date of Maturity		Balance at <u>6/30/13</u>
Governmental Activities:					
Bond anticipation	1.00%	11/02/12	11/01/13	\$	5,000,000
Bond anticipation	1.50%	04/18/13	11/01/13	_	4,000,000
				\$_	9,000,000
Business-Type Activities:					
Water - MWPAT loan	0.11%	04/15/13	12/31/14	\$	580,783
Water - Bond anticipation	1.50%	04/18/13	11/01/13	_	214,000
Total				\$_	794,783

The following summarizes activity in notes payable during fiscal year 2013:

		Balance Beginning of Year		New Issues		<u>Maturities</u>		Balance End of <u>Year</u>
Governmental Activities:								
Bond anticipation	\$	2,000,000	\$	-	\$	(2,000,000)	\$	-
Bond anticipation		-		5,000,000		-		5,000,000
Bond anticipation		-	_	4,000,000	_		_	4,000,000
	\$_	2,000,000	\$_	9,000,000	\$_	(2,000,000)	\$_	9,000,000
Business-Type Activities:								
Sewer Digester - MWPAT loan	\$	155,946	\$	560,054	\$	(716,000)	\$	-
Water - MWPAT loan		-		580,783		-		580,783
Water - Bond anticipation	_	-	_	214,000	_	-	_	214,000
Total	\$_	155,946	\$_	1,354,837	\$_	(716,000)	\$_	794,783

17. <u>Long-Term Debt</u>

A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds currently outstanding are as follows:

Governmental Activities:	Serial Maturities <u>Through</u>	Interest Rate(s) %	Amount Outstanding as of <u>6/30/13</u>
High school - refunding Title V MWPAT Elementary school MSBA Title V MWPAT Elementary school Elementary school	06/15/17 08/01/18 11/01/18 02/01/21 12/15/24 03/15/27	2.1 - 5.0% 0.0% 2.0% 0.0% 3.0 - 4.4% 3.8 - 5.0%	\$ 6,155,000 65,212 892,286 53,823 600,000 2,800,000
Total Governmental Activities:			\$ 10,566,321
Business-Type Activities:	Serial Maturities <u>Through</u>	Interest Rate(s) %	Amount Outstanding as of <u>6/30/13</u>
Business-Type Activities: Sewer - Boulder Park MWPAT Sewer - Nancy St Sewer - Sconticut Neck Sewer - UV Disinfection Sewer - USDA Rural Development Sewer Digester	Maturities		\$ Outstanding as of

B. Future Debt Service

The annual payments to retire all general obligation long-term debt outstanding as of June 30, 2013 are as follows:

<u>Governmental</u>		<u>Principal</u>		Interest		<u>Total</u>
2014	\$	1,851,297	\$	438,445	\$	2,289,742
2015		1,916,293		365,286		2,281,579
2016		1,986,293		291,465		2,277,758
2017		2,066,293		201,081		2,267,374
2018		416,294		102,704		518,998
2019 - 2023		1,429,851		331,130		1,760,981
2024 - 2028	_	900,000	_	84,388	_	984,388
Total	\$_	10,566,321	\$_	1,814,499	\$_	12,380,820
Business-Type		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2014	\$	472,524	\$	215,476	\$	688,000
2015		475,269		203,565		678,834
2016		477,052		185,054		662,106
2017		478,772		166,356		645,128
2018		475,532		152,731		628,263
2019 - 2023		2,302,451		458,795		2,761,246
2024 - 2028		1,034,248		72,140		1,106,388
2029 - 2033		208,811	_	12,708	_	221,519
Total	\$	5,924,659	\$	1,466,825	\$	7,391,484

C. Changes in General Long-Term Liabilities

During the year ended June 30, 2013, the following changes occurred in long-term liabilities (in thousands):

												Equals	
		Total						Total		Less	Lo	ng-Term	
	Е	Balance					Е	Balance		Current		Portion	
		7/1/12	Αc	dditions	Re	ductions	6	6/30/13	I	Portion	6	6/30/13	
Governmental Activities	•						_		_		_		
Bonds payable	\$	12,348	\$	-	\$	(1,781)	\$	10,567	\$	(1,851)	\$	8,716	
Landfill post-closure		450		-		(25)		425		(25)		400	
Accrued employee benefits		1,058		12		(128)		942		(47)		895	
Special termination benefits		420		-		(47)		373		(51)		322	
Other post-employment													
benefits	_	8,584	_	3,558		(1,374)		10,768				10,768	
Totals	\$_	22,860	\$	3,570	\$	(3,355)	\$	23,075	\$	(1,974)	\$	21,101	
		_					-	_			-		
Business-Type Activities													
Bonds payable	\$	5,644	\$	716	\$	(436)	\$	5,924	\$	(472)	\$	5,452	
Accrued employee benefits		49		19		-		68		(3)		65	
Other post-employment													
benefits	_	933	_	228	_	(39)		1,122	_	-		1,122	
Totals	\$	6,626	\$	963	\$	(475)	\$	7,114	\$	(475)	\$	6,639	

18. <u>Landfill Post-closure Care Costs</u>

State and Federal laws and regulations require the Town to perform certain maintenance and monitoring functions at its former landfill site for thirty years after closure.

The \$425,000 reported as landfill post-closure care liability at June 30, 2013 represents the estimated future monitoring costs of the Town's former landfill, which was closed and capped in 1999. These costs will be captured annually as part of the Town's operating budget. Actual costs may be higher than estimates due to inflation, changes in technology, or changes in regulations.

19. <u>Deferred Inflows of Resources</u>

Deferred inflows of resources are the acquisition of net assets by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities.

The following is a summary of deferred inflow of resources balances as of June 30, 2013:

	_	Fund Basis				
	_	Governmental Funds				
		<u>General</u>		Nonmajor overnmental		
		<u>Fund</u>		<u>Funds</u>		
Deferred revenue - Property Taxes	\$	1,556,740	\$	15,549		
Deferred revenue - Excises		303,502		-		
Deferred revenue - Intergovernmental Grants		-		1,983,551		
Deferred revenue - Departmental and Other	_	-		1,097,148		
	\$	1,860,242	\$	3,096,248		

20. Restricted Net Position

The accompanying entity-wide financial statements report restricted net position when external constraints from grantors or contributors are placed on net position.

Permanent fund restricted net position is segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

21. Governmental Funds - Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town has implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2013:

Nonspendable - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes nonmajor governmental funds reserves for the principal portion of permanent trust funds.

Restricted - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional

provisions or enabling legislation. This fund balance classification includes the unspent balance of capital projects funded by bond issuances, various special revenue funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes general fund encumbrances for non-lapsing special article appropriations approved at Town Meeting.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose as established by management. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period, fund balance voted to be used for the subsequent year's budget, and funds reserved by Town management for future debt service payments.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods.

The following is a breakdown of the Town's fund balances at June 30, 2013:

	General	Wood Elementary School	Nonmajor Governmental	Total Governmental
	<u>Fund</u>	<u>Construction</u>	Funds	Funds
Nonspendable Nonexpendable permanent funds	\$	\$	\$_2,102,978_	\$2,102,978_
Total Nonspendable	-	-	2,102,978	2,102,978
Restricted			90	00
Bonded projects Special revenue funds	-	-	4,824,074	90 4,824,074
Expendable permanent funds	<u>-</u>	<u> </u>	283,757	283,757
Total Restricted	-	-	5,107,921	5,107,921
Committed				
Carryover articles	142,586			142,586
Total Committed	142,586	-	-	142,586
Assigned				
Encumbrances	249,973	-	-	249,973
Reserve for expenditure	1,956,724	-	-	1,956,724
Future debt service	35,887			35,887
Total Assigned	2,242,584	-	-	2,242,584
Unassigned				
Stabilization funds	2,700,968	-	-	2,700,968
Undesignated	3,088,158	-	-	3,088,158
Capital project fund deficits	-	(9,298,093)	-	(9,298,093)
Special revenue fund deficits		<u> </u>	(246,801)	(246,801)
Total Unassigned	5,789,126	(9,298,093)	(246,801)	(3,755,768)
Total Fund Balance	\$ 8,174,296	\$ (9,298,093)	\$ 6,964,098	\$ 5,840,301

22. Subsequent Events

Debt

Subsequent to June 30, 2013, the Town has incurred the following additional debt:

	<u>Amount</u>	Interest <u>Rate</u>	Issue <u>Date</u>	Maturity <u>Date</u>
Elementary School	\$ 9,064,000	2.5-4.0%	11/01/13	11/01/33
Boston Hill Water Tank	136,000	2.5-4.0%	11/01/13	11/01/22

23. Commitments and Contingencies

<u>Outstanding Legal Issues</u> - There are several pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of such claims would not materially affect its financial statements taken as a whole.

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

24. <u>Post-Employment Healthcare and Life Insurance Benefits</u>

Other Post-Employment Benefits

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially required contribution as an expense on the Statement of Activities when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that an entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net Position over time.

A. Plan Description

In addition to providing pension benefits, the Town provides postemployment healthcare and life insurance benefits for retired employees through the Town's plan. As of July 1, 2012, the most recent actuarial valuation date, approximately 229 retirees and 393 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

B. Benefits Provided

The Town provides various medical, dental, and life insurance benefits to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

C. Funding Policy

Retirees contribute 40% of premiums for medical, 50% of premiums for dental and 45% of premiums for life insurance. The Town contributes the remainder of the costs on a pay-as-you-go basis.

D. Annual OPEB Costs and Net OPEB Obligation

The Town's fiscal 2013 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of thirty years. The following table shows the components of the Town's annual OPEB cost for the year ending June 30, 2013, the amount actually contributed to the plan, and the change in the Town's net OPEB obligation based on an actuarial valuation as of July 1, 2012.

Annual Required Contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$	3,713,688 380,669 (308,470)
Annual OPEB cost		3,785,887
Contributions made	_	(1,412,786)
Increase in net OPEB obligation		2,373,101
Net OPEB obligation - beginning of year	_	9,516,746
Net OPEB obligation - end of year	\$_	11,889,847

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the three most recent years were as follows:

	Percentage of		
	Annual OPEB	OPEB	Net OPEB
Fiscal Year Ended	Cost	Cost Contributed	Obligation
2013	\$ 3,785,887	37.3%	\$ 11,889,847
2012	\$ 4,464,458	44.4%	\$ 9,516,746
2011	\$ 4,216,364	35.2%	\$ 7,034,686

E. Funded Status and Funding Progress

The funded status of the plan as of July 1, 2012, the date of the most recent actuarial valuation was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$_	39,723,469 -
Unfunded actuarial accrued liability (UAAL)	\$_	39,723,469
Funded ratio (actuarial value of plan assets/AAL)	_	0%
Covered payroll (active plan members)	\$_	12,680,019
UAAL as a percentage of covered payroll	_	313.3%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future. Examples included assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the Notes to Financial Statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2012 actuarial valuation the Projected Unit Credit actuarial cost method was used. The actuarial assumptions included a 4% investment rate of return, compensation increases of 3% per year, a general inflation assumption of 2.5% per annum, and an initial annual healthcare cost trend rate of 11%, which decreases to a 5% long-term rate for all healthcare benefits after eight years. The amortization of UAAL is a level dollar amortization over 30 years at the last valuation, with a remaining amortization period of 26 years at July 1, 2012.

In the July 1, 2012 actuarial valuation, the actuarial value of plan assets was \$0. However, in fiscal year 2012, the Town voted to accept the provisions of Massachusetts General Law Chapter 32B, Section 20 and established an Other Post-Employment Benefits Trust Fund for the purpose of funding future financial obligations of the Town for health insurance benefits of retirees. As of June 30, 2013, the total net position of this trust was \$55,774.

25. Contributory Retirement System

The Town follows the provisions of GASB Statement No. 27, *Accounting for Pensions by State and Local Government Employers*, (as amended by GASB 50) with respect to the employees' retirement funds.

A. Plan Description and Contribution Information

Substantially all employees of the Town (except teachers and administrators under contract employed by the School Department) are members of the Fairhaven Contributory Retirement System (FCRS), a cost-sharing, multiple-employer defined benefit PERS. Eligible employees must participate in the FCRS. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of the Massachusetts General Laws establishes the authority of the FCRS Retirement Board. Chapter 32 also establishes contribution percentages and benefits paid. The FCRS Retirement Board does not have the authority to amend benefit provisions. As required by Massachusetts General Laws, the System issues a separate report to the Commonwealth's Public Employee Retirement Administration Commission.

Membership of each plan consisted of the following at January 1, 2012, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	198
Terminated plan members entitled to but not yet receiving benefits	56
Active plan members	269
Total	523
Number of participating employers	2

Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The percentage is determined by the participant's date of entry into the system. All employees hired after January 1, 1979 contribute an additional 2% on all gross regular earnings over the rate of \$30,000 per year. The percentages are as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7%
January 1, 1984 - June 30, 1996	8%
Beginning July 1, 1996	9%

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC). The Town's Schedule of Employer Contributions is as follows:

Schedule of Employer Contributions:

Year Ended	Annual Required	Percentage
<u>June 30</u>	Contribution	Contributed
2011	\$ 1,977,180	100%
2012	\$ 2,198,550	100%
2013	\$ 2,341,914	100%

B. Summary of Significant Accounting Policies

<u>Basis of Accounting</u> - Contributory retirement system financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

<u>Method Used to Value Investments</u> - Investments are reported at fair value in accordance with PERAC requirements.

C. Funded Status and Funding Progress

The information presented below is from the Fairhaven Contributory Retirement System's most recent valuation. Amounts are presented in thousands.

		Actuarial				UAAL as
		Accrued				a Percent-
	Actuarial	Liability	Unfunded			age of
Actuarial	Value of	(AAL) -	AAL	Funded	Covered	Covered
Valuation	Assets	Entry Age	(UAAL)	Ratio	Payroll	Payroll
<u>Date</u>	<u>(a)</u>	<u>(b)</u>	<u>(b-a)</u>	<u>(a/b)</u>	<u>(c)</u>	[(b-a)/c]
01/01/12	\$ 37,257	\$ 58,769	\$ 21,512	63.4%	\$ 10,430	206.3%

The Schedule of Funding Progress following the Notes to Financial Statements presents multi-year trend information about the actuarial value of plan assets relative to the actuarial accrued liability for benefits.

D. Actuarial Methods and Assumptions

The annual required contribution for the current year was determined as part of the actuarial valuation using the Entry Age Normal actuarial cost method. Under this method an unfunded actuarial accrued liability of \$21.5 million was calculated. The actuarial assumptions included an 8% investment return and projected salary increases of 4.75 – 5.25 % per year. Liabilities for cost of living increases have been assumed at an annual increase of 3% on the first \$12,000 of benefit payments. The actuarial value of assets is determined by projecting the market value of assets at the beginning of the prior plan year, assuming an 8% rate of return during that year and accounting for deposits and disbursements with interest at the assumed rate of return. An adjustment is then applied to recognize the difference between the actual investment return and expected return over a five-year period. As of December 31, 2012, the unfunded actuarially accrued liability is being amortized over 20 years using a 4 % annual increasing basis.

E. Teachers

As required by State statutes, teachers of the Town are covered by the Massachusetts Teachers Retirement System (MTRS). The MTRS is funded by contributions from covered employees and the Commonwealth of Massachusetts. The Town is not required to contribute. All persons employed on at least a half-time basis, who are covered under a contractual agreement requiring certification by the Board of Education are eligible, and must participate in the MTRS.

Based on the Commonwealth of Massachusetts' retirement laws, employees covered by the pension plan must contribute a percentage of gross earnings into the pension fund. The percentage is determined by the participant's date of entry into the system and gross earnings, up to \$30,000, as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7% *
January 1, 1984 - June 30, 1996	8% *
July 1, 1996 - June 30, 2001	9% *
Beginning July 1, 2001	11%

^{*}Effective January 1, 1990, all participants hired after January 1, 1979 who have not elected to increase to 11% contribute an additional 2% of salary in excess of \$30,000.

The Town's current year covered payroll for teachers and administrators was unavailable.

In fiscal year 2013, the Commonwealth of Massachusetts contributed \$4,545,488 to the MTRS on behalf of the Town. This is included in the education expenditures and intergovernmental revenues in the general fund.

26. Self-Insurance

The Town self-insures against claims for employee health coverage. Annual estimated requirements for claims are provided in the Town's annual operating budget.

Health Insurance

The Town contracts with an insurance carrier for excess liability coverage and an insurance consultant for claims processing. Under the terms of its insurance coverage, the Town is liable for claims up to \$75,000 per individual. The claims liability represents an estimate of claims incurred but unpaid at yearend, based on past historical costs and claims paid subsequent to year-end.

Changes in the aggregate liability for claims for the year ended June 30, 2013 are as follows:

		Health Coverage
Claims liability, beginning of year	\$	410,850
Claims incurred/recognized in fiscal year 2013		6,551,978
Claims paid in fiscal year 2013	_	(6,578,720)
Claims liability, end of year	\$_	384,108

27. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

28. <u>Beginning Net Position Restatement</u>

Government-Wide Financial Statements:

	G	overnmental <u>Activities</u>
As previously reported Restate health claims expense	\$_	78,113,986 (664,262)
As restated	\$_	77,449,724
Fund Basis Financial Statements:		Internal Service <u>Fund</u>
As previously reported Restate health claims expense	\$_	1,044,654 (664,262)
As restated	\$_	380,392

29. Implementation of New GASB Standards

The Governmental Accounting Standards Board (GASB) has issued Statement No. 68, *Accounting and Financial Reporting for Pensions*, which the Town is required to implement in fiscal year 2015. Management's current assessment is that this pronouncement will have a significant impact on the Town's basic financial statements by requiring the Town to recognize, as a liability and expense, the Town's applicable portion of the Town of Fairhaven Contributory Retirement System's unfunded actuarially accrued liability.

TOWN OF FAIRHAVEN, MASSACHUSETTS SCHEDULE OF FUNDING PROGRESS REQUIRED SUPPLEMENTARY INFORMATION June 30, 2013

(Unaudited)
(Amounts Expressed in thousands)

Employees' Retirement System

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (<u>b-a)</u>	Funded Ratio (a/b)	Covered Payroll <u>(c)</u>	UAAL as a Percent- age of Covered Payroll [(b-a)/c]
01/01/08	\$ 40,568	\$ 48,192	\$ 7,624	84.2%	\$ 10,125	75.3%
01/01/10	\$ 33,332	\$ 54,098	\$ 20,766	61.6%	\$ 10,027	207.1%
01/01/12	\$ 37,257	\$ 58,769	\$ 21,512	63.4%	\$ 10,430	206.3%

Other Post-Employment Benefits

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>(a)</u>	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll <u>(c)</u>	UAAL as a Percent- age of Covered Payroll [(b-a)/c]
07/01/08	\$ -	\$ 38,683	\$ 38,683	0.0%	\$ 16,098	240.3%
07/01/10	\$ -	\$ 48,462	\$ 48,462	0.0%	\$ 16,023	302.5%
07/01/12	\$ -	\$ 39,723	\$ 39,723	0.0%	\$ 12,680	313.3%

See Independent Auditors' Report.